# **Memorandum to the City of Markham Committee of Adjustment**

November 18, 2020

File: A/110/20

Address: 10162 Warden Ave, Markham

Applicant: Charlotte Schickedanz

Agent: Delta Urban Inc. (Hatim Jafferjee)
Hearing Date: Wednesday, December 02, 2020

The following comments are provided on behalf of the North Team.

The applicant is requesting relief from the following requirement of By-law 304-87, as amended:

# a) Section 6.1. Permitted Uses

To permit one semi-detached dwelling as an accessory use to a permitted agricultural use, whereas the By-law permits one single detached dwelling as an accessory use to a permitted agricultural use, and an additional accessory dwelling unit used for the accommodation of persons necessary to the operation of the agricultural use undertaken on the farm.

The applicant is also requesting relief from the following requirement of By-law 28-97:

# b) Section 6.2.4.3 b) Provisions for Parking Pads

To permit a driveway width of 12.33 metres, whereas the By-law permits a maximum parking pad width of 6.1 metres.

#### BACKGROUND

# **Property Description**

The 30.1 ha (74.4 ac) subject property is located on the west side of Warden Avenue, north of Major Mackenzie Drive and south of Elgin Mills Road (see Figures 1 and 2). The property is located within an area currently comprised of rural residential and agricultural properties; however, the area is undergoing a transition. The property is located within the City's Future Urban Area and is within the boundaries of the Berczy Glen Secondary Plan Area.

The property, known municipally as 10162 Warden Avenue, is currently occupied by farm accessory buildings, including three barns.

The subject property is partially within TRCA's Regulated Area as the western portion of the site is traversed by a valley corridor associated with the Rouge River Watershed.

## **Proposal**

The applicant is proposing to relocate an existing semi-detached dwelling currently located at 10348 Warden Avenue to a new location on the subject property (see Figure 3 and Appendix B). The semi-detached dwelling is currently used for the accommodation of farm workers. The semi-detached dwelling will continue to be used to accommodate persons necessary to the operation of the farm. No other dwelling is proposed on the lot. The applicant is seeking to relocate the existing semi-detached dwelling because development

is set to occur on 10348 Warden Avenue, which requires removal or demolition of all existing structures.

The proposal also includes the creation of a new parking pad. In order to accommodate four parking spaces, the width of the proposed parking pad is proposed to exceed the maximum width permitted in By-law 28-97, as amended. By-law 28-97 requires two parking spaces per dwelling unit, for a total of four parking spaces for the semi-detached dwelling.

# Official Plan and Zoning

Official Plan 2014 (partially approved on Nov 24/17, and further updated on April 9/18) The 2014 Official Plan designates the subject property 'Residential Low Rise', 'Residential Mid Rise I', 'Residential Mid Rise II' and 'Greenway'.

The subject property is located within the Berczy Glen Secondary Plan Area, which is located within the concession block bounded by Major Mackenzie Drive East, Warden Avenue, Elgin Mills Road East, and Woodbine Avenue. The Berczy Glen Secondary Plan was adopted by Markham Council on November 27, 2018 and approved by York Region Council on June 13, 2019.

# Zoning By-Law 304-87

The subject property is zoned 'Agriculture One (A1)' and 'Open Space (O1)' under By-law 304-87, as amended. The 'A1' Zone permits agricultural uses, one single family detached dwelling as an accessory use to a permitted agricultural use, storage of agricultural produce as an accessory use, seasonable vegetable or fruit stands, private home daycare and public conservation projects. The 'O1' Zone permits golf courses, parks, athletic fields and public conservation projects.

# **Zoning Preliminary Review (ZPR) Undertaken**

The applicant has completed a Zoning Preliminary Review (ZPR) to confirm the <u>initial</u> variances required for the proposed development. The applicant also received comments from the building department through their permit process. The applicant submitted revised drawings on October 23, 2020 however; the applicant has not conducted a Zoning Preliminary Review for the revised drawings. Consequently it is the owner's responsibility to ensure that the application has accurately identified all the variances to the Zoning Bylaw required for the proposed development. If the variance request in this application contains errors, or if the need for additional variances is identified during the Building Permit review process, further variance application(s) may be required to address the noncompliance.

## **COMMENTS**

The Planning Act states that four tests must be met in order for a variance to be granted by the Committee of Adjustment:

- a) The variance must be minor in nature;
- b) The variance must be desirable, in the opinion of the Committee of Adjustment, for the appropriate development or use of land, building or structure;
- c) The general intent and purpose of the Zoning By-law must be maintained;
- d) The general intent and purpose of the Official Plan must be maintained.

# **Permitted Uses**

The applicant requests relief to permit a semi-detached dwelling as an accessory use to a permitted agricultural use, whereas By-law 304-87 permits one single detached dwelling as an accessory use to a permitted agricultural use. By-law 304-87 also permits an additional dwelling unit located on the same lot if used for the accommodation of persons necessary to the operation of the agricultural use undertaken on the farm.

Based on the above, By-law 304-87 permits two separate units on the same lot, provided they are both accessory to a permitted agricultural use, and one is used solely to accommodate persons necessary to the operation of the agricultural use. The applicant's proposal is for one accessory semi-detached dwelling that is comprised of two units. The two units will be used to accommodate persons necessary to the operation of the agricultural use.

Staff are of the opinion that the proposed variance is in keeping with the general intent and purpose of the Zoning By-law. By-law 304-87 permits two accessory units on the lot in two separate buildings. The proposal is for two accessory units on the lot in one building. A variance is required as the two permitted units are provided for in one semi-detached dwelling, as opposed to in two single-detached dwellings.

The applicant is requesting this variance because 10348 Warden Avenue is preparing to undergo development, in accordance with the Berczy Glen Secondary Plan, and all structures on the property are being demolished or relocated. The applicant intends to continue the operation of agricultural uses on the subject property (10162 Warden Avenue), and as such, wishes to relocate their existing semi-detached dwelling from 10348 Warden Avenue in order to continue to accommodate persons necessary to the operation of the agricultural use.

## **Increase in Maximum Driveway Width**

The applicant requests relief from Section 6.2.4.3 b) of By-law 28-97, as amended, in order to construct a parking pad with a width of 12.33 metres, whereas the By-law permits a maximum parking pad width of 6.1 metres. This represents an increase of approximately 6.2 metres.

The proposed variance is being sought in order to provide four parking spaces. By-law 28-97 requires two parking spaces per dwelling unit, which totals four parking spaces for a semi-detached dwelling. The semi-detached dwelling does not have a garage.

As per the plans provided, the applicant's request for a 12.33 metre wide driveway has been measured at the driveway's maximum width, and does not span the entire length of the driveway. It is also noted below that the Regional Municipality of York permits a maximum driveway with of 5.0 metres in rural areas. Given the size of the property and the 128 m (420 ft) frontage along Warden Avenue, Staff are of the opinion that the proposed variance is minor in nature and will not result in a loss of soft landscaping area. Staff advise the applicant that the driveway within the Regional right-of-way is only permitted to be a maximum of 5.0 metres in width.

# **EXTERNAL AGENCIES**

# **TRCA Comments**

The subject property is located within Toronto Region and Conservation Authority (TRCA)'s Regulated Area. The western portion of the site is traversed by a valley corridor associated with the Rouge River Watershed. TRCA provided comments on November 12, 2020 (Appendix C), indicating that the subject property is located partially within TRCA's Regulated Area, as it consists of a stream/valley corridor, and associated Regulatory Storm floodplain within the Rouge River Watershed, and also contains part of the Bruce & Berczy Creek Provincially Significant Wetland Complex associated with the stream/valley corridor. However, TRCA staff outlined that the area associated with the proposed development is outside of TRCA's Regulated Area under Ontario Regulation 166/06, and therefore no permit is required from the TRCA for the proposed dwelling structure, driveway and septic system.

TRCA has no concerns subject to conditions outlined in their letter (Appendix C).

# The Regional Municipality of York Comments

The Regional Municipality of York offered the following comment: Residential driveways to a Regional Road in a rural area is 5.0m wide as per Regional Standard DS-214. If the applicant is proposing any modifications to the existing or new construction, they will require engineering approval. They must also submit landscape plans.

# **PUBLIC INPUT SUMMARY**

No written submissions were received as of November 18, 2020. It is noted that additional information may be received after the writing of the report, and the Secretary-Treasurer will provide information on this at the meeting.

# **CONCLUSION**

Planning Staff have reviewed the application with respect to Section 45(1) of The Planning Act, R.S.O. 1990, c. P.13, as amended, and are of the opinion that the variance request meets the four tests of the Planning Act and have no objection. Staff recommend that the Committee consider public input in reaching a decision.

The onus is ultimately on the applicant to demonstrate why they should be granted relief from the requirements of the zoning by-law, and how they satisfy the tests of the Planning Act required for the granting of minor variances.

Please see Appendix "A" for conditions to be attached to any approval of this application.

PREPARED BY:

dCrompton

Amanda Crompton, Planner, North District

# **REVIEWED BY:**

Stephen Kitagawa, Development Manager, West District

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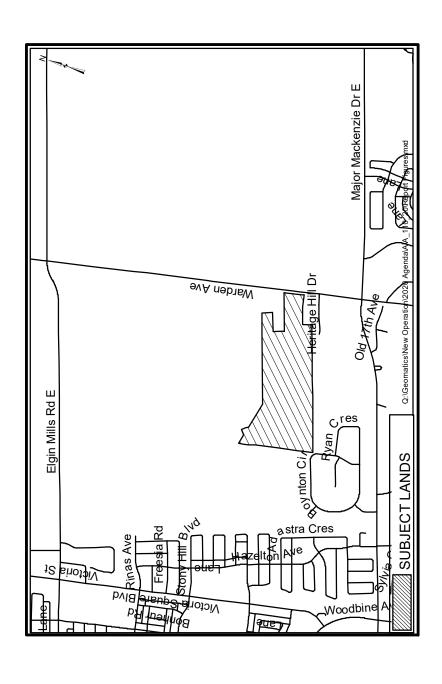
# APPENDIX "A" CONDITIONS TO BE ATTACHED TO ANY APPROVAL OF FILE A/110/20

- 1. The variances apply only to the proposed development as long as it remains;
- 2. That the variances apply only to the subject development, in substantial conformity with the plan(s) attached as 'Appendix B' to this Staff Report and received by the City of Markham on October 23, 2020, and that the Secretary-Treasurer receive written confirmation from the Director of Planning and Urban Design or designate that this condition has been fulfilled to his or her satisfaction;
- 3. That the owner implement and maintain all of the works required in accordance with the conditions of this variance;
- 4. That prior to the commencement of construction or demolition, tree protection be erected and maintained around all trees on site in accordance with the City's Streetscape Manual, including street trees, in accordance with the City's Streetscape Manual (2009) as amended, and inspected by City Staff to the satisfaction of the Tree Preservation Technician or Director of Operations;
- 5. That the applicant remits the outstanding TRCA Planning Services review fee for this application (\$580) to TRCA; and,
- 6. That the applicant seek engineering approval from the Region of York if they are proposing any modifications to the existing or new construction of a residential driveway. Residential driveways to a Regional Road in a rural area is 5.0m wide as per Regional Standard DS-214.

CONDITIONS PREPARED BY:

acrompton

Amanda Crompton, Planner, North District





# **AERIAL PHOTO 2020**

APPLICANT: Wagema Nominee Ltd. (Charlotte Schickedanz) 10162 Warden Avenue

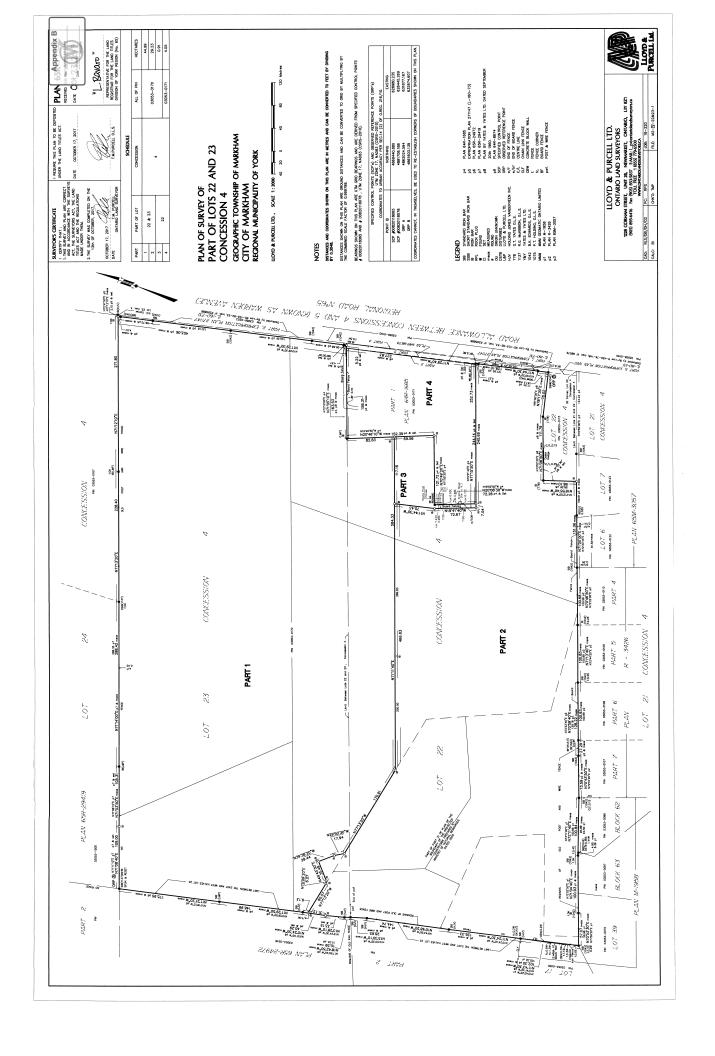
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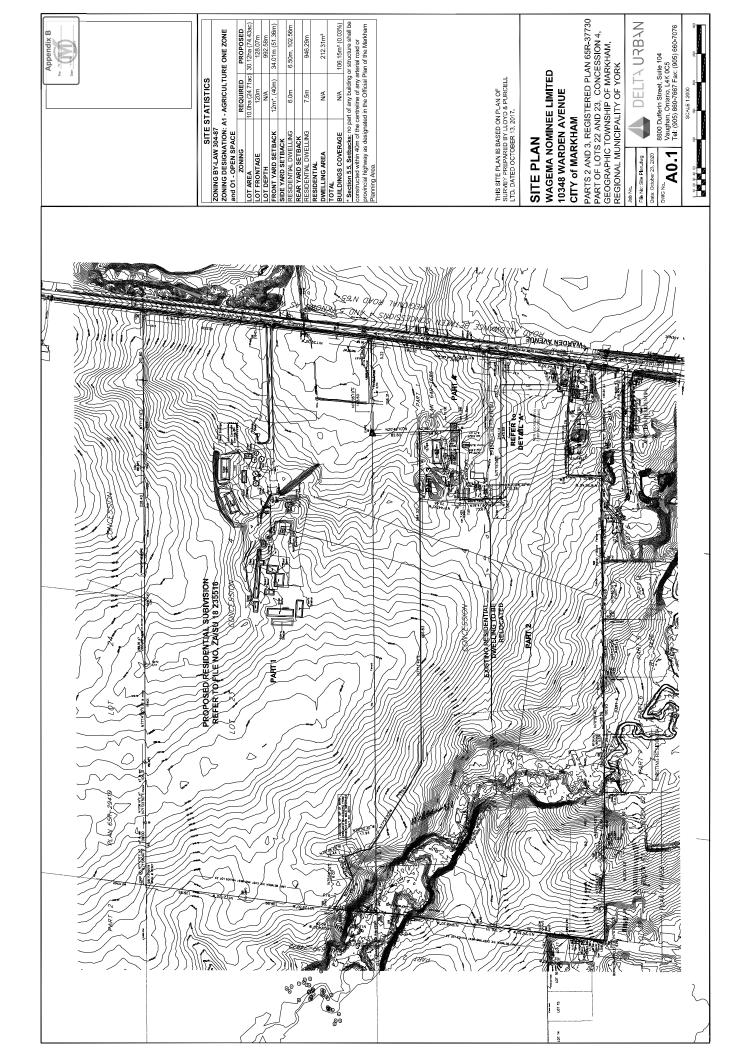
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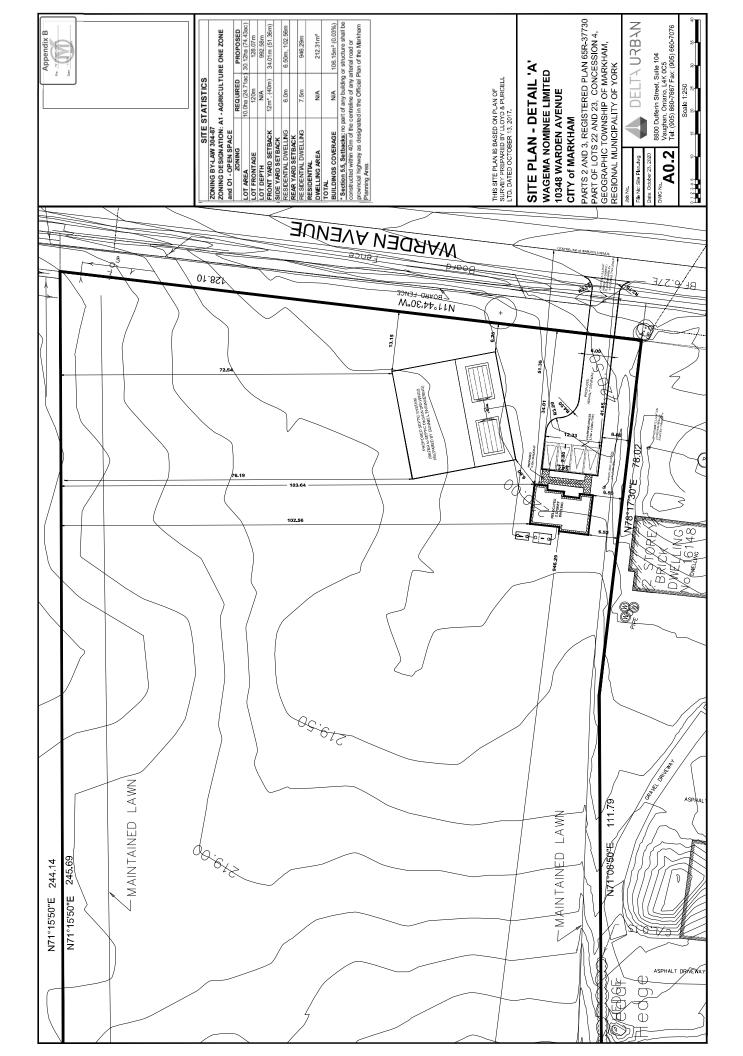
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Appendix B

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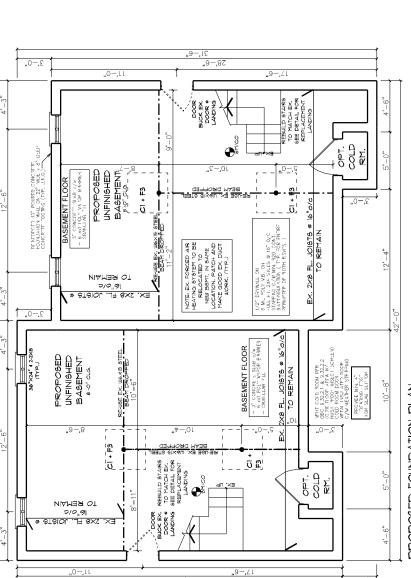












Appendix B

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PROPOSED FOUNDATION PLAN

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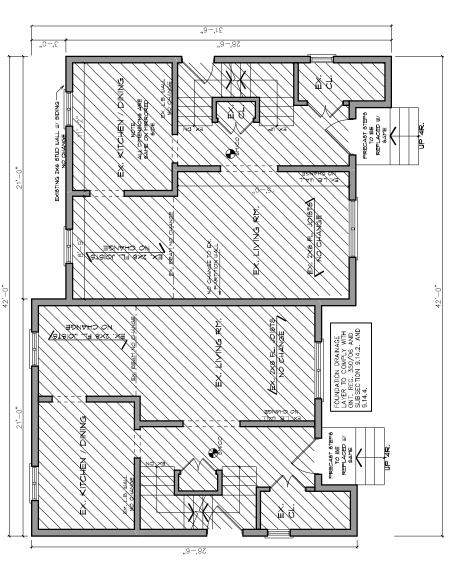
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Appendix B

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EXISTING MAIN FLOOR PLAN

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NOTE:

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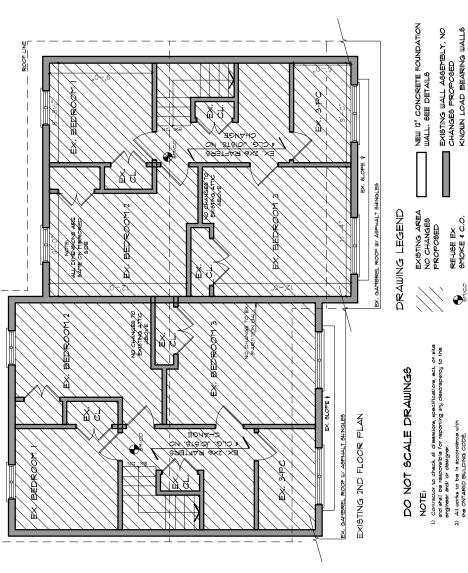
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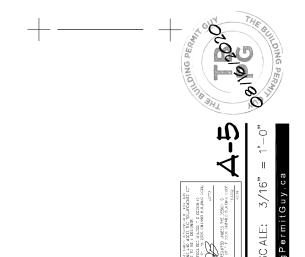
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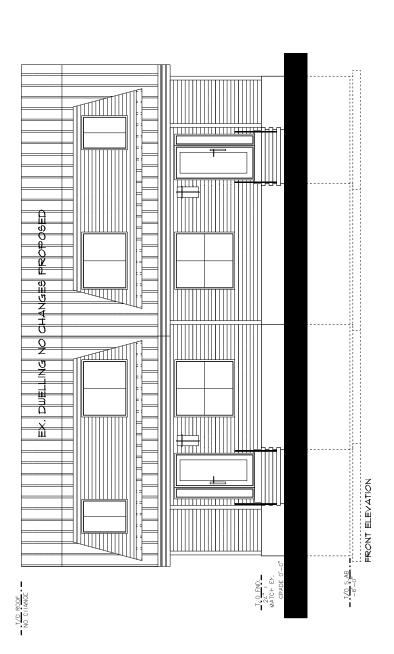
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Appendix B

NEW FOUNDATION FOR EX. DWELLING

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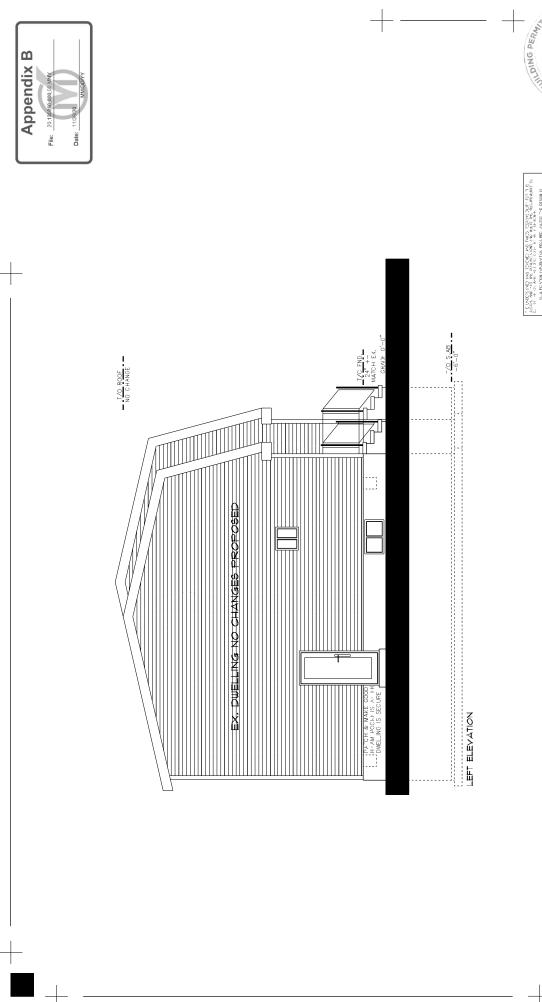
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Info@The Building PermitGuy.ca

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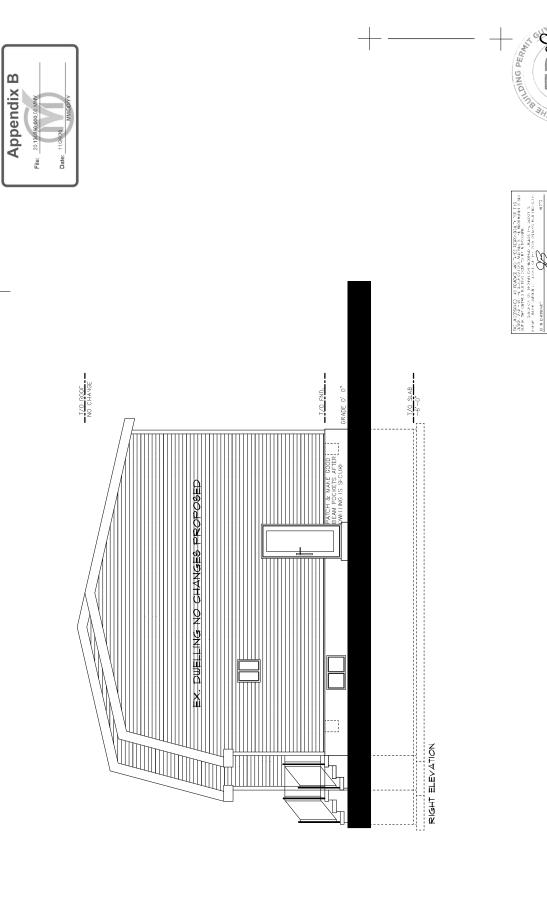
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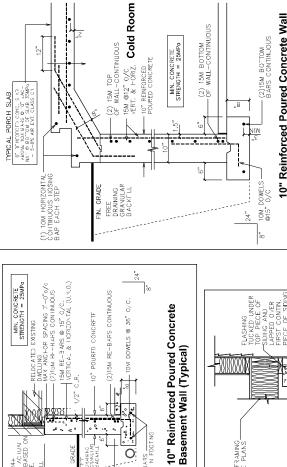
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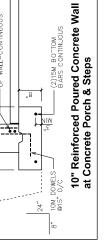




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PART OF LOTS 22 & 23 CONCESSION 4. MARKHAM, ON.

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FLOOR FRAMING -- SEE PLANS

Dunnville, ON 653 Haldimand Rd 17,

PH 289.308.6442



November 12, 2020 CFN 62567.09 X Ref: 60916

# By Email Only (email: JLeung@markham.ca)

Mr. Justin Leung Secretary-Treasurer Committee of Adjustment City of Markham 101 Town Centre Boulevard Markham, ON L3R 9W3

Dear Mr. Leung:

Re: A/110/20 (Minor Variance Application) 10162 Warden Ave., City of Markham

Owner: Wagema Nominee Ltd. (Charlotte Schickedanz)

This letter acknowledges receipt of the above-noted application. Toronto and Region Conservation Authority (TRCA) staff have reviewed this application and our comments are provided herein.

# **Purpose of the Applications**

The applicant is requesting relief from the requirements of City of Markham By-law 304-87, 28-97, as amended, as it relates to a proposed semi-detached dwelling, driveway, and septic system.

Requested variances to the Zoning By Law:

- a) By-law 304-87, Section 6.1: a semi-detached dwelling, whereas the By-law permits only one single detached dwelling.
- b) By-law 28-97, Section 6.2.4.3 b)i)b): a driveway width of 12.33 metres, whereas the By-law permits a maximum parking pad width of 6.1 metres.

It is TRCA staff's understanding that the subject application is required to relocate an existing home currently located at 10348 Warden Avenue to its new location at 10162 Warden Avenue, Markham.

# **Applicable TRCA Regulations and Policies**

The TRCA provides our technical review comments through a number of roles. This includes TRCA's commenting role under the *Planning Act*; the Conservation Authority's delegated responsibility of representing the provincial interest of natural hazards encompassed by Section 3.1 of the Provincial Policy Statement (2020); TRCA's Regulatory Authority under Ontario Regulation 166/06, as amended

(Development, Interference with Wetlands, and Alterations to Shorelines and Watercourses); and our Memorandum of Understanding with the Region of York where we advise our municipal partners on matters related to Provincial Policies relevant to TRCA's jurisdiction.

# **Provincial Policy Statement (2020):**

The Provincial Policy Statement (PPS) provides policy direction on matters of provincial interest related to land use planning and development. According to subsections 3 (5) and (6) of the Planning Act, as amended, all planning decisions made by a municipality and all comments provided by the TRCA shall be consistent with the PPS.

TRCA's delegated role under the *Planning Act* to represent the provincial interest in natural hazards. As outlined in the Conservation Ontario / Ministry of Natural Resources and Forestry / Ministry of Municipal Affairs and Housing Memorandum of Understanding (MOU) on Conservation Authorities Delegated Responsibilities, Conservation Authorities have been delegated the responsibility of representing the provincial interest on natural hazards encompassed by Section 3.1 of the PPS 2020.

# Ontario Regulation 166/06, as amended:

The Conservation Authorities Act provides the legal basis for TRCA's mandate to undertake watershed planning and management programs that prevent, eliminate, or reduce the risk to life and property from flood hazards and erosion hazards, as well as encourage the conservation and restoration of natural resources. Under the provisions of Section 28 of the Conservation Authorities Act, TRCA administers Ontario Regulation 166/06 (Development, Interference with Wetlands and Alteration to Shorelines and Watercourses), as amended.

The subject property is located partially within TRCA's Regulated Area, as it consists of a stream/valley corridor, and associated Regulatory Storm floodplain within the Rouge River Watershed. It also contains part of the Bruce & Berczy Creek Provincially Significant Wetland Complex associated with the stream/valley corridor. In accordance with Ontario Regulation 166/06, as amended, (Development, Interference with Wetlands and Alteration to Shorelines and Watercourses), a permit may be required from the TRCA prior to any of the following works taking place:

- a. straightening, changing, diverting or interfering in any way with the existing channel of a river, creek, stream or watercourse, or for changing or interfering in any way with a wetland;
- b. development, if in the opinion of the Authority, the control of flooding, erosion, dynamic beaches or pollution or the conservation of land may be affected by the development.

# Development is defined as:

- i. the construction, reconstruction, erection or placing of a building or structure of any kind;
- ii. any change to a building or structure that would have the effect of altering the use or potential use of the building or structure, increasing the size of the building or structure or increasing the number of dwelling units in the building or structure;
- iii. site grading; or,
- iv. the temporary or permanent placing, dumping or removal of any material, originating on the site or elsewhere.

# Living City Policies for Planning and Development in the Watersheds of the TRCA:

The Living City Policies for Planning and Development in the Watersheds of the TRCA (LCP) is a TRCA policy document that guides the implementation of TRCA's legislated and delegated roles and responsibilities in the planning and development approvals process. The LCP describes a "Natural System" of water resources, natural features and areas, natural hazards, potential natural cover and/or

buffers. TRCA policies generally require that natural features within the "Natural System" be protected from development, site alteration and infrastructure. Notwithstanding additional setbacks prescribed by federal, provincial or municipal requirements, TRCA defines the limit of the "Natural System" as the greater of, but not limited to the following:

- Valley and Stream Corridors: 10 metre buffer from the greater of the long-term stable top of slope (LTSTOS), stable toe of slope, Regulatory Floodplain, meander belt and any contiguous natural features or areas;
- Woodlands: 10 metre buffer from the dripline and any contiguous natural features or areas;
- Wetlands: 30 metre buffer from Provincially Significant Wetlands (PSWs) and wetlands on the Oak Ridges Moraine, and a 10 metre buffer from all other wetlands and any contiguous natural features or areas

# **Application Specific Comments**

TRCA staff was involved in the review of the Draft Plan of Subdivision and Zoning Bylaw Amendment for 10348 Warden Avenue (ZA/SU 18 235516) and note that the proposed relocation of the dwelling is consistent with our subdivision review.

Based on our review of available mapping and the proposed location of the semi-detached dwelling located at 10162 Warden Avenue, TRCA staff note that the proposed development is sufficiently set back from natural features and hazards on the subject property. It is TRCA staff's understanding that the relocation of the existing structures from the northern parcel located at 10348 Warden Avenue to 10162 Warden Avenue will not impact the natural features on the subject properties.

The proposed development is outside of TRCA's Regulated Area under Ontario Regulation 166/06. As such, no permit will be required from the TRCA for the proposed dwelling structure, driveway and septic system.

# **Application Review Fee**

As per TRCA's role as a commenting agency for *Planning Act* applications circulated by member municipalities to assess whether a proposed development may be impacted by TRCA, the applicant is advised that the TRCA has implemented a fee schedule for our planning application review services. This application is subject to a \$580 review fee (2018 TRCA Planning Fees Schedule – Variance – Residential – Minor).

The applicant is advised to contact the undersigned to arrange payment to the TRCA immediately.

#### Recommendation

Based on the information submitted to date, we have no objections to the minor variance application of A/110/20, subject to the following conditions:

1. That the applicant remits the outstanding TRCA Planning Services review fee for this application (\$580) to TRCA.

Any future changes to the proposed work should be screen by TRCA staff to determine if any TRCA permits will be required.

I trust these comments are of assistance. Should you have any questions, please do not hesitate to contact me at the undersigned.

Sincerely,

Planner I

Development Planning and Permits Extension 5306

AL/lb